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C O N F I D E N T I A L SECTION 1 OF 4 OSLO 1829

DEFENSE FOR JCS, ASD/ISA, DIA

E.O. 11652: GDS
TAGS: MPOL; NO
SUBJECT: NORWEGIAN DEFENSE REVIEW COMMISSION REPORT

1. SUMMARY: ON 31 MARCH 1978, THE REPORT OF THE NORWEGIAN DEFENSE REVIEW COMMISSION WAS RELEASED. MAJOR RECOMMENDATIONS ARE THAT:

- A. NORWAY SHOULD REMAIN IN NATO.
- B. CURRENT DEFENSE POLICY/STRATEGY IS VALID.
- C. CURRENT ORGANIZATIONAL STRUCTURE OF THE ARMED FORCES SHOULD BE MAINTAINED.
- D. DEFENSE SPENDING SHOULD BE INCREASED IN REAL TERMS BY AN AVERAGE OF THREE PERCENT PER YEAR OVER THE NEXT FIFTEEN YEARS.
- E. THE STANDING ARMY SHOULD BE INCREASED BY ONE INFANTRY BATTALION.
- F. THE NUMBER OF SHIPS IN THE NAVY SHOULD BE REDUCED.
- G. THE NUMBER OF AIRCRAFT IN THE AIR FORCE SHOULD BE REDUCED; HOWEVER, THE F-16 FIGHTER PROCUREMENT PROGRAM SHOULD CONTINUE.
- H. MOBILIZATION AND RESERVE TRAINING SHOULD BE INCREASED IN BOTH DURATION AND FREQUENCY.

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J. LAND FORCES BE STRENGTHENED AND MODERNIZED.

2. HISTORY:

A. BY ROYAL DECREE IN 1974, THE COMMISSION WAS ESTABLISHED TO REVIEW NORWAY'S SECURITY AND DEFENSE SITUATION AND TO MAKE RECOMMENDATIONS ON ITS LONG-TERM REQUIREMENTS AND POLICIES. THE COMMISSION'S MANDATE WAS "IN LIGHT OF THE SECURITY, TECHNOLOGICAL AND

STRATEGIC DEVELOPMENTS AND IN CONSIDERATION OF THE LIMITED ECONOMIC RESOURCES, TO EVALUATE THE POSITION AND STRUCTURE OF DEFENSE AS AN ELEMENT IN NORWEGIAN SECURITY POLICY."

O. MEMBERSHIP WAS COMPOSED OF NINE MEMBERS NOMINATED BY THE STORTING AND FOUR BY THE MINISTER OF DEFENSE. TWO WERE MEMBERS OF THE STORTING INCLUDING THE COMMISSION'S ORIGINAL CHAIRMAN AND NOW PRIME MINISTER, ODVAR NORDLI. FORMER LABOR PARTY SECRETARY GENERAL RONALD BYE REPLACED NORDLI AS CHAIRMAN WHEN THE LATTER BECAME PRIME MINISTER IN JANUARY 1976.

C. ALL SPECTRUMS OF POLITICAL THOUGHT IN NORWAY WERE REPRESENTED WITHIN THE GROUP, INCLUDING THE WELL-KNOWN VIEWS OF THE SOCIALIST VENSTRE (SV) MEMBER AND HIS OPPOSITION TO NORWAY'S PARTICIPATION IN NATO. THE LABOR PARTY YOUTH ORGANIZATION (AUF) MEMBER REPRESENTED AMBIVALENT VIEWS REGARDING THE DESIRABILITY OF NORWAY'S CONTINUED MEMBERSHIP IN THE ALLIANCE. THE RESULT WAS A MINORITY, SOMETIMES DESCRIBED AS "ONE AND A HALF," GENERALLY MANIFESTED ITSELF IN COMMISSION DELIBERATIONS AND IN POSITIONS ADOPTED.

D. THE ORIGINAL TARGET DATE FOR THE COMMISSION TO COMPLETE ITS WORK WAS "END OF 1975"; HOWEVER, THE COMMISSION WAS IN SESSION UNTIL LATE 1977.

3. PROCEDURE:

A. THE COMMISSION BEGAN ITS WORK BY RECEIVING GENERAL BRIEFINGS ON SUBJECTS SUCH AS:

- (1) THE INTERNATIONAL SITUATION AND TRENDS.
- (2) THE MILITARY SITUATION AND TRENDS.

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- (3) WEAPON TECHNOLOGY DEVELOPMENT.
- (4) US-SOVIET SALT.
- (5) MBFR CONFERENCE.
- (6) CSCE CONFERENCE.
- (7) DISARMAMENT NEGOTIATIONS.

B. MILITARY BRIEFINGS BEGAN WITH A VISIT TO NATO' POLITICAL AND MILITARY HEADQUARTERS. BRIEFINGS ON THE DEFENSE SITUATION IN THE NATO ALLIANCE IN GENERAL, AND WESTERN EUROPE IN PARTICULAR, WERE FOLLOWED BY MORE DETAILED ACCOUNTS FROM AFNORTH CONCERNING THE SITUATION IN NORTHERN EUROPE AND FROM THE NORWEGIAN DEFENSE COMMAND ON NORWAY'S SPECIAL POSITION.

C. FOR A GREATER UNDERSTANDING OF THE TASKS AT HAND, THE COMMISSION VISITED DEFENSE HEADQUARTERS AND INSTALLATIONS IN CANADA, DENMARK, THE FEDERAL REPUBLIC OF GERMANY, SWITZERLAND, THE UNITED KINGDOM, AND THE UNITED STATES. THE US VISIT INCLUDED; THE PENTAGON, SACLAN, OFFUTT, SCOTT, AND EDWARDS ABF, CAMP LEJUENE, THE RAND CORPORATION, HUGHES AIRCRAFT, AND THE BOEING CORPORATION. THE COMMISSION ALSO VISITED A NUMBER OF MILITARY STAFFS AND UNITS THROUGHOUT NORWAY.

D. THE COMMISSION LOOKED AT TWO MAJOR CRISIS SCENARIOS IN CONJUNCTION WITH ITS WORK:

- (1) THE FIRST WAS ESSENTIALLY A LOCALIZED CRISIS INVOLVING

THE SOVIET AND NORWEGIANS WHICH RESULTED IN A SOVIET INCURSION INTO NORTH NORWAY. THE SCENARIO FORESEES LITTLE STRATEGIC WARNING AND FURTHER INVOLVES A VIOLATION OF FINLAND'S NORTHERNMOST TERRITORY. THE COMMISSION'S APPROACH TO ANALYZING NORWAY'S DEFENSE POSTURE UNDER THIS SCENARIO WAS TO DETERMINE WHAT LEVELS OF DEFENSE THE NORWEGIAN ARMED FORCES WOULD NEED TO CONTAIN THE ATTACK FOR A CERTAIN NUMBER OF DAYS UNTIL OUTSIDE REINFORCEMENTS ARRIVED. CRITICAL FACTORS IN THIS SCENARIO WAS THE NORWEGIAN INTERNAL REINFORCEMENT CAPABILITY.

(2) THE SECOND ENVISIONS A GENERAL CRISIS IN EUROPE AND FORESEES A MASSIVE SOVIET ASSAULT ON ALL OF NORWAY CONCURRENT WITH THE INITIATION OF GENERAL NONNUCLEAR WAR IN EUROPE. WHILE THE SOVIETS WOULD SEIZE, IN THIS SCENARIO, KEY

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TERRITORY IN THE NORTH, THEY WOULD ALSO CONDUCT ATTACKS IN SOUTH NORWAY. IN THIS EVENT, THE NORWEGIAN STRATEGY IS TO RELY ON THEIR OWN FORCES (FULL MOBILIZATION) TO MEET THE ATTACK AND THUS THE COMMISSION WAS TO DETERMINE WHAT LEVELS OF STRENGTH WOULD BE REQUIRED.

4. THE FIFTEEN YEAR PLAN.

A. AFTER CONSIDERING THE ABOVE FACTORS AND SCENARIOS THE COMMISSION SUBMITTED A RECOMMENDED DEFENSE PLAN FOR NORWAY COVERING THE YEARS 1979 THROUGH 1993. TO CARRY OUT THEIR MISSION, THE NORWEGIAN ARMED FORCES MUST HAVE THE FOLLOWING CAPABILITIES:

(1) INTELLIGENCE AND WARNING

(2) COMBAT READINESS ESCALATION.

(3) ADVANCED DEFENSE TO INFLICT MAXIMUM LOSS ON AN AGGRESSOR BEFORE HE REACHES MILITARILY IMPORTANT AREAS.

(4) IMMEDIATE MOBILIZATION AND TRANSPORTATION.

(5) RECEPTION OF ALLIED REINFORCEMENTS.

B. THE RECOMMENDATIONS FOR A LONG-TERM PLAN HAS AS ITS CENTRAL THEME A DEFENSE THAT CAN HOLD KEY AREAS FOR A NUMBER OF DAYS WHILE
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AWAITING ALLIED ASSISTANCE. PRIMARILY, THIS REQUIRES A STRENGTHENING AND A MODERNIZATION OF THE LAND FORCES, BOTH STANDING AND MOBILIZATION. FURTHER, THE PLAN PROVIDES FOR A DEFENSE THAT CAN INFLICT LOSS ON AN AGGRESSOR, DELAY HIM AND/OR FORCE HIM TO CHOOSE APPROACH ROUTES AND LANDING AREAS MORE FAVORABLE TO THE DEFENDER. DUE TO POPULATION PATTERNS IN NORWAY, THE DEFENSE OF CERTAIN PARTS OF THE COUNTRY IS DEPENDENT ON REINFORCEMENTS FROM OTHER AREAS, ESPECIALLY ARMY FORCES, THUS THE PLAN CONTAINS MEASURES TO ACCOMPLISH SUCH REINFORCEMENTS DUE TO LIMITED RESOURCES, THE PLAN PROVIDES FOR ONLY A LIMITED AIR DEFENSE CAPABILITY.

C. THE COMMISSION DISCUSSED EACH SERVICE OF THE ARMED FORCES INDIVIDUALLY WITH FULL RECOGNITION THAT EACH PLAYS A ROLE IN A COORDINATED NATIONAL DEFENSE. SERVICE DISCUSSIONS/RECOMMENDATIONS FOLLOW:

(1) ARMY.

(A) A MODERNIZATION OF THE MATERIEL OF THE ARMY AND AN IMPROVEMENT IN THE QUALITY OF THE UNITS ARE MEASURES TO ENHANCE THE TOTAL DEFENSE CONCEPT. THE COMMISSION RECOMMENDS THE DEVELOPMENT OF TWO NEW TYPES OF BRIGADES, WITH THE DESIGNATION OF BRIGADE 90 AND BRIGADE 90 PF. THE MAJORITY OF THE BRIGADES (13 IN CURRENT FORCE STRUCTURE OF STANDING AND MOBILIZATION STATUS) TO BE DEVELOPED TO A BRIGADE 90 STRUCTURE.

(B) THE BRIGADE 90 WOULD, LIKE THE CURRENT BRIGADE, BE COMPOSED OF THREE INFANTRY BATTALIONS EACH, BUT WITH FOUR SOMEWHAT SMALLER RIFLE COMPANIES INSTEAD OF THE CURRENT THREE, THUS RESULTING IN GEEATER FLEXIBILITY AND FIREPOWER. THE BRIGADE 90 IS TO BE EQUIPPED WITH MODERN AIR DEFENSE WEAPONS AND IMPROVED FIRE POWER IN THE FORM OF ANTI-TANK WEAPONS, ARTILLERY AND MORTARS. EACH INFANTRY BATTALION IS TO BE FULLY MOTORIZED BY EITHER WHEEL OR BELT (BV-202) VEHICLES.

(C) THE BRIGADE 90PF WILL CONSIST OF TWO INFRANTRY BATTALIONS AND ONE TANK BATTALION, WITH SOME OF THE RIFLE COMPANIES EQUIPPED WITH ARMORED PERSONNEL CARRIERS. THE STANDING BRIGADE IN
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THE NORTH, A MOBILIZATION BRIGADE IN TRONDELAG AND ONE IN OSTLANDET (CENTRAL AND SOUTH NORWAY) ARE TO BE DEVELOPED ALONG THE 90PF STAN-

DARDS.

(D) THE REMAINDER OF THE MOBILIZATION FORCES (FIELD ARMY) ARE TO BE ORGANIZED ALONG BRIGADE 90 STANDARDS.

(EL THE PLAN DOES NOT PROVIDE FOR AN INCREASE IN TOTAL MANPOWER IN THE MOBILIZATION FORCES BUT IT DOES PROVIDE FOR AN INCREASE OF TWO BRIGADES BY RAISING THE STANDARDS OF THE LOCAL GUARD UNITS (NOT TO BE CONFUSED WITH THE ARMY ELEMENT OF THE HOME GUARD) TO THAT OF FIELD ARMY STATUS. THE COMMISSION BELIEVES THAT SUFFICIENT FORCES NOW EXIST IN THE LOCAL GUARD FORCES IN VESTLANDET AND IN TROMS TO FORM TWO NEW MOBILIZATION BRIGADES FOR THE FIELD ARMY.

(F) THE STANDING ARMY SHOULD BE INCREASED BY ONE INFANTRY BATTALION TO BE STATIONED IN THE SOUTH BUT WITH THE CAPABILITY FOR RAPID MOVEMENT TO NORTH NORWAY. HEAVY EQUIPMENT FOR THIS BATTALION SHOULD BE STORED IN THE NORTH.

(2) HOME GUARD: THE COMMISSION RECOMMENDS THAT THE BASIC ORGANIZATION AND CURRENT STRENGTH OF THE HOME GUARD REMAINS THE SAME BUT THAT MODERN MATERIEL IS REQUIRED FOR THE HOME GUARD TO PERFORM ITS WARTIME MISSION. IN ADDITION, AN INCREASE IN THE NUMBER OF STUDENTS AND IN COURSE LENGTH IS REQUIRED AT THE TWO MAJOR HOME GUARD TRAINING CENTERS.

(3) NAVY.

(A) THE COMMISSION RECOMMENDS THAT THE PRESENT ORGANIZATION OF NAVAL DEFENSE, WITH ITS EMPHASIS ON INVASION DEFENSE, BE CONTINUED. THE MAJORITY OF NAVAL VESSELS ARE EXPECTED TO BE OPERATING IN PEACETIME BUT A LARGE NUMBER SHOULD BE REPLACED AND OTHER DECOMMISSIONED DURING THE 15 YEAR PERIOD.

(B) OF THE PRESENT 46 TBK'S, 20 SHOULD BE REPLACED THROUGH THE CURRENT CONSTRUCTION PROGRAM. THE COMMISSION RECOMMENDS THAT A NEW TBK BE DEVELOPED WHICH WILL FORM THE BASIS OF A NEW CONSTRUCTION PROGRAM FOR 24 VESSELS. (TBK-FAST PATROL BOAT.)

(C) DUE TO ECONOMICAL REASONS, THE COMMISSION STATES THAT IT WILL NOT BE POSSIBLE TO MAINTAIN THE CURRENT INVENTORY OF SUBMARINES. THEREFORE, IT IS RECOMMENDED THAT THE 15 KOBLEN CLASS
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SUBMARINES BE REPLACED BY 10 ADVANCED TYPE WITH A GREATER TORPEDO CAPACITY AND THE CAPABILITY OF REPEATED ATTACKS IN RAPID SUCCESSION.

(D) THE PRESENT 10 MINESWEEPERS, BUILT IN THE EARLY 1950'S, SHOULD BE REMOVED FROM SERVICE IN THE 1980'S AND REPLACED BY 8 MODERN VESSELS.

(E) THE COMMISSION RECOMMENDS THAT THE FRIGATES, SINCE THEY DO NOT HAVE A DIRECT ROLE IN NAVAL INVASION DEFENSE, SHOULD BE TAKEN OUT OF SERVICE IN THE 1980'S OR IN THE EARLY 90'S AT THE LATEST. HOWEVER, THE COMMISSION HAS TAKEN INTO ACCOUNT THE MEANS FOR MODERNIZATION SO THAT THE FRIGATES CAN BE KEPT IN SERVICE THROUGHOUT THE PLAN PERIOD. THIS DECISION SHOULD BE MADE DURING THE SECOND PERIOD (1984-1988) OF THE LONG-TERM PLAN.

(F) THE COMMISSION RECOMMENDS A COMPREHENSIVE MODERNIZATION OF THE COASTAL ARTILLERY IN NORTH NORWAY. NEW COAST ARTILLERY INSTALLATIONS SHOULD BE BUILT IN THE BODO AND TRONDELAG AREAS. THE COAST ARTILLERY IN THE SOUTH SHOULD BE MAINTAINED AND UPGRADED.

(4) COAST GUARD: THE COMMISSION RECOMMENDS THAT THE PRESENT COAST GUARD PROGRAM CONTINUE. (EXPENDITURES IN CONNECTION WITH CONFIDENTIAL

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COAST GUARD VESSELS CORRESPONDS TO APPROXIMATELY 33 PERCENT OF THE TOTAL INVESTMENT FOR NAVAL VESSELS THROUGHOUT THE PLANNED PERIOD.) THE COMMISSION RECOMMENDS (AND ASSUMES) THAT TOTAL EXPENDITURES FOR THE ESTABLISHMENT AND OPERATION OF THE COAST GUARD ARE IN ADDITION TO THE TOTAL FUNDING RECOMMENDED FOR THE LONG-TERM PLAN.

(5) AIR FORCE:

(A) THE COMMISSION BELIEVES THE STRIKING POWER OF THE AIR FORCE RESTS WITH THE FIGHTER AIRCRAFT WHOSE ROLE SHOULD BE TO CONTRIBUTE TO THE NAVAL INVASION DEFENSE AND TO PROTECT THE GROUND FORCES FROM AIR ATTACK.

(B) THE COMMISSION RECOMMENDS A FIGHTER AIRCRAFT FORCE OF 72 PLANES BE REGARDED AS A MINIMUM FORCE. FOR A BETTER BALANCE IN THE MATERIEL INVESTMENT PROGRAM THE COMMISSION WOULD HAVE REGARDED

IT AS A CLEAR ADVANTAGE IF THE LAST SEGMENT OF AIRCRAFT DELIVERIES COULD BE POSTPONED.

(C) THE COMMISSION RECOMMENDS THAT THE CURRENT INVENTORY OF TRANSPORTS, MARITIME RECONNAISSANCE AND TWIN-OTTER AIRCRAFT BE MAINTAINED THROUGHOUT THE PLAN PERIOD.

(D) THE COMMISSION RECOMMENDS THAT FOUR AIRFIELDS BE EQUIPPED WITH MISSILE-AIR DEFENSE (ROLAND TYPE) AND THE REMAINING AIRFIELDS SHOULD BE EQUIPPED WITH MODERN ANTI-AIRCRAFT GUNS AND SHORT-RANGE MISSILES. ARMY FIELD FORCES SHOULD BE PROTECTED BY TWO MOBILE MISSILE BATTERIES (ROLAND).

(E) THE COMMISSION RECOMMENDS THAT THE CURRENT NIKE SYSTEM BE RETAINED.

(F) THE COMMISSION RECOMMENDS THAT NORWAY PARTICIPATE IN THE NATO AWACS SYSTEM. D. DEFENSE SPENDING.

(1) TO IMPLEMENT THE LONG-TERM PLAN RECOMMENDATIONS PRESENTED, THE COMMISSION BELIEVES DEFENSE SPENDING SHOULD BE INCREASED BY AN AVERAGE OF THREE PERCENT PER YEAR OVER THE 15 YEAR PERIOD AS FOLLOWS:

FIRST FIVE-YEAR PERIOD, 1979-1983, FOUR PERCENT (AVERAGE)

SECOND FIVE-YEAR PERIOD, 1984-1988, THREE PERCENT (AVERAGE)

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THIRD FIVE-YEAR PERIOD, 1989-1993, TWO PERCENT (AVERAGE)

(2) THE COMMISSION USED THE CY 1978 DEFENSE BUDGET AS A BASE YEAR AND CALCULATED THE TOTAL INCREASE COMPOUNDED TO BE 55 PERCENT. THE COMMISSION STRESSED THAT THEIR SPENDING RECOMMENDATIONS EXCLUDED PRICE/COST ESCALATION AND FUNDING FOR THE COAST GUARD PROGRAM (INVESTMENT AND OPERATION).

5. REACTION: INITIAL REACTION TO THE REPORT FROM DEFENSE LEADERS, POLITICIANS, POLITICAL PARTIES AND THE MEDIA FOLLOWS:

A. MINISTER OF DEFENSE ROLF HANSEN STATED THAT BECAUSE OF THE EXPECTED DEBATE, THE FIRST FIVE-YEAR PERIOD OF THE PLAN COULD NOT BE MADE EFFECTIVE IN 1979 AND FORESEEN IN THE REPORT. THE GOVERNMENT'S RECOMMENDATIONS, BASED ON THE REPORT, WILL BE DEBATED IN THE STORTING SOMETIME DURING THE SPRING OF 1979 AND A PERIOD OF TRANSITION WILL BE REQUIRED. FURTHER, THE MOD STATED THAT OUTLAYS FOR DEFENSE WOULD HAVE TO BE WEIGHED AGAINST OTHER PRIORITIES.

B. STORTING DEFENSE COMMITTEE CHAIRMAN PER HYSING DAHL SAID THAT DEFENSE BUDGETS CANNOT ALWAYS BE SHAPED ACCORDING TO CURRENT ECONOMIC SITUATIONS. FURTHER, THERE ARE CERTAIN FUNDAMENTAL NATIONAL TASKS WHICH MUST BE MET REGARDLESS OF THE STATE OF ECONOMY, AND NATIONAL DEFENSE IS SUCH A TASK.

C. THE COMMISSION CHAIRMAN AND FORMER LABOR PARTY SECRETARY, RONALD BYE, SAID HE WAS PLEASED THE COMMISSION HAD BEEN ABLE TO ARRIVE AT A REPORT WHICH REFLECTS THE BROAD BI-PARTISAN SUPPORT OF NORWAY'S DEFENSE POLICY IN GENERAL. COMMENTING ON THE FACT THAT THE SV REPRESENTATIVE AND THE AUF MEMBER OF THE COMMISSION CAME VERY CLOSE TO AGREEMENT ON SEVERAL MINORITY VIEWS, BY SAID

IT IS A "CLASSIC SITUATION," THAT THE LEFTIST FRINGE OF LABOR IS NOT FAR FROM SV.

D. CHIEF OF DEFENSE GENERAL SVERRE HAMRE HAS CALLED FOR A SOMEWHAT HIGHER REAL GROWTH IN THE BUDGET OVER THE ENTIRE 15 YEAR PERIOD. HE STATED THAT A GROWTH INCREASE OF AT LEAST ONE HALF PERCENT MORE THAN THE COMMISSION RECOMMENDED WOULD BE REQUIRED TO IMPLEMENT THE PLAN. REPORT REPRESENTS ABSOLUTE MINIMUM, DOES NOT ASSURE NECESSARY DEFENSE CAPABILITY
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AND THERE WILL BE NOTABLE WEAKNESSES EVEN WITH THE RECOMMENDED INCREASES.

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E. THE AUF SAID THE COMMISSION'S REPORT IS NOT IN ACCORDANCE WITH THE NORWEGIAN BASE POLICY IN THAT IT ADVOCATES INCREASED PRESTOCKING OF NATO EQUIPMENT-- A MATTER WHICH WOULD MAKE IT EASIER TO RECEIVE FOREIGN TROOPS.

F. AFTENPOSTEN. (CONSERVATIVE) WHETHER THREE PERCENT REAL GROWTH IN DEFENSE SPENDING IS ENOUGH REMAINS TO BE SEEN.

G. DABGLADET. (LIBERAL) A FORMIDABLE INCREASE IN AN ALREADY

LARGE DEFENSE BUDGET. IT IS NOT REALISTIC.

H. ARBEIDERBLADET. (LABOR) WE CANNOT BELIEVE ANYLNORWEGIAN GOVERNMENT WILL, IN THE PRESENT ECONOMIC CLIMWTE, BE ABLE TO ACCEPT AS AMBITIOUS AN ECONOMIC PROGRAM FOR OUR DEFENSE AS IS PROPOSED.

I. VERDENSGANG (INDEPENDENT) VERY THOROUGH WORK LIES BEHIND THE COMMISSION'S REPORT. IT SHOULD LEAD TO A MEANIFUL DEBATE ON NORWEGIAN SECURITY POLICY.

6. COMMENTS:

A. AFTER FOUR YEARS OF WORK, THE DEFENSE REVIEW COMMISSION
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HAS SUBMITTED A 300 PAGE REPORT. IT COMPRISES ALL CONCEIVABLE ASPECTS OF THE DEVELOPMENT OF DEFENSE IN NORWAY--YESTERDAY, TODAY, AND TOMORROW--UP TO 1993. (THIS FINAL YEAR, 1993, RESULTS FROM THE COMMISSION HAVING SUBMITTED A 15-YEAR PLAN STARTING IN 1979.)

B. AS FAR AS CONTENTS ARE CONCERNED, THE REPORT CAN BE SUMMED UP IN ONE SENTENCE: THE DEFENSE HAS BEEN ON THE RIGHT COURSE SO FAR AND IT SHOULD REMAIN ON THAT COURSE. NOT ON ANY ESSENTIAL POINT DOES THE COMMISSION RECOMMEND A BREAK WITH THE PAST. ON THE CONTRARY, THE CONSIDERATIONS OF THE COMMISSION CONFIRM THAT NORWEGIAN SECURITY AND DEFENSE POLICY IN THE LAST DECADES HAVE BEEN CORRECT. THIS CONCERNS NATO MEMBERSHIP, THE BASE AND NUCLEAR POLICY, THE EVALUATION OF THE STRATEGIC SITUATION AND THE THREAT, THE ROLE OF COMPULSORY MILITARY DUTY AND THE LENGTH OF THE SERVICE PERIODS, PRIORITIES FROM A GEOGRAPHICAL POINT OF VIEW, THE PERSONNEL SITUATION, THE EDUCATION SYSTEM, THE ORGANIZATION OF THE DEFENSE, AND LAST, IT CONCERNS THE EVALUATION OF THE COMMISSION REGARDING THE GUDGET AND THE ECONOMY AND THE BALANCING BETWEEN INVESTMENTS AND OPERATIONAL EXPENDITURES.

C. THE COMMISSION THOROUGHLY CONSIDERED THE QUESTION AS TO A NORWEGIAN DEFENSE FREE OF ALLIANCE--WHICH IT CLEARLY REPUDIATES (TWO OF THRITEN MEMBERS DISSENTING)-- AND HAS DISCUSSED OTHER TYPES OF DEFENSE SYSTEM, SUCH AS GUERRILLA WARFARE AND "NON-VIOLENT DEFENSE." THE RECOMMENDATION TO STAY IN NATO AND TO BASE THEIR DEFENSE CAPABILTY ON CONVERNTIONAL MEANS IS WELCOME.

D. THE ENTIRE WORK OF THE COMMISSION AND THE RECOMMENDATIONS THEY HAVE MADE WILL STAND OR FALL WITH THE SIZE OF THE DEFENSE BUDGET PROVIDED BY THE STORTING. THE COMMISSION HAS RECOMMENDED AN ANNUAL REAL INCREASE--BASED ON THE CY 1978 DEFENSE BUDGET-OF THREE PERCENT RESULTING IN AN ACCUMULATED COMPOUNDED INCREASE OF 55 PERCENT OVER THE 15 YEARS. IN ADDITION, AND A VERY IMPORTANT ADDITION INDEED, THE COMMISSION STIPULATED THAT FULL COMPENSATION MUST BE GIVE FOR WAGE AND PRICE INCREASES OVER THE PRIOD. AND
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FURTHER, COMPENSATION MUST BE GIVEN FOR THE RECENTLY INACTED-- BUT NOT YET IMPLEMENTED IN THE ARMED FORCES--WORK ENVIROMENT LAW, AND THAT EXPENDITURES FOR THE COAST GUARD (BOTH INVESTMENT AND OPERATION) IS TO COME IN ADDITION. WHEN ALL THINGS ARE CONSIDERED, THE COMMISSION IS REALLY RECOMMENDING AN INCREASE OF MUCH MORE THAN 55 PERCENT.

E. AL-IN-ALL, THE COMMISSION HAS SUBMITTED A POSITIVE AND SENSIBLE REPORT, WHICH--IF IT IS CARRIED OUT--WILL PROVDE A REASONABLE DEFENSE IN THE 1980-1990 PERIOD. BUT, WILL IT BE CARRIED OUT? UNFORTUNATELY, THE PROSPECTS THAT THIS WILL HAPPEN-- BASED ON HISTORY--ARE NOT VERY GOOD.

F. ALL EXPERIENCE POINTS IN A NEGATIVE DIRECTION. DEFENSE HAS NEVER RECEIVED EVEN A APPROXIMATE FULL COMPENSATION FOR THE WAGE AND PRICE INCREASES. THE SEA RESCUE SERVICE OF THE AIR FORCE WAS TO COME "IN ADDITION" TO THE ORDINARY BUDGETS, BUT THAT WAS FORGOTTEN AFTER A FEW YEARS. THE CHIEF OF DEFENSE SUGGESTED THAT THE LARGE INVESTMENT IN THE F-16 PROGRAM SHOULD BE "IN ADDITION," BUT THE COMMISSION HAS INCLUDED THIS EXPENSE AS A REGULAR ITEM. EXTRA WELFARE EXPENSES FOR THE SOLDIERS (E.G. FOUR FREE ROUND TRIPS TRAVEL HOME FOR TROOPS IN THE FAR NORTH-- SIDRECTED BY THE STORTING) HAS FOR YEARS COME FROM THE REGULAR DEFENSE BUDGET.

G. THE FUNDS ALLOTTED TO NORWEGIAN DEFENSE FOR FY 1978 ARE ALREADY BEING CUT AS PART OF THE GON'S EFFORTS TO KEEP WAGES AND COSTS DOWN. SOME NKR 200 MILLION HAVE BEEN TAKEN FROM THIS YEAR'S TRAINING AND COAST GUARD FUNDS. FURTHER MORE, GON REPS INFORMED NATO DURING THE MARCH DPRC REVIEW THAT THEY WOULD BE UNABLE TO MAINTAIN A THREE PERCENT REAL ANNUAL INCREASE FOR THE NEXT SEVERAL YEARS. THE INVESTMENT PORTION OF NORWAY'S DEFENSE BUDGET OVER THE SHORT TERM IS LARGELY DEVOTED TO F-16 AND COAST GUARD PROJECTS. RISING PERSONNEL COSTS, TO INCLUDE THE UN PEACE-KEEPING CONTRIBUTION IN LEBANON, ALL CONTRIBUTE TO PRESENTING A RATHER BLEAK PICTURE FOR FUTURE DEFENSE EFFORTS IN NORWAY.

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Errors: N/A
Expiration:
Film Number: D780161-1018
Format: TEL
From: OSLO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780459/aaaabxva.tel
Line Count: 530
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: ca5ea1b0-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 10
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 12 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2973815
Secure: OPEN
Status: NATIVE
Subject: NORWEGIAN DEFENSE REVIEW COMMISSION REPORT
TAGS: MPOL, NO, NATO
To: STATE DOD
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/ca5ea1b0-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014